

# **AGENDA**

#### PLANNING COMMITTEE

# 2.00 PM - FRIDAY, 2 OCTOBER 2020

#### **REMOTELY VIA TEAMS**

# ALL MOBILE TELEPHONES TO BE SWITCHED TO SILENT FOR THE DURATION OF THE MEETING

#### <u>PART 1</u>

- 1. Declarations of Interest
- 2. Minutes of the Previous Meetings (*Pages 5 28*)
- 3. To Request Site Visit(s) from the Applications Presented

# Report/s of the Head of Planning and Public Protection

### **Section A - Matters for Decision**

# Planning Applications Recommended for Approval

4. Application No. P2020/0294 - Harbourside (Pages 29 - 58) Construction of an access road, flood mitigation works, land contamination remediation works, improving the load capacity of the ground and associated works to facilitate the regeneration of a former brownfield land for future commercial development at Harbourside Strategic Employment Site, Harbourside Road, Port Talbot.  Application No. P2020/0505 - 2 Taillwyd Road, Neath Abbey (Pages 59 - 64)
 Single storey rear extension, at 2 Taillwyd Road, Neath Abbey, SA10 7DT.

#### **Section B - Matters for Information**

- 6. P2018/0493 - Afan Valley Adventure Resort - Update for Information (Pages 65 - 78) Outline planning application (including access) for a proposed adventure resort comprising 600 no. lodges/apartments, 100-bed hotel with associated spa, central plaza containing restaurants, leisure activities and shops, adventure activities and associated buildings (including X-sports, alpine/ski, forest activities and Trax & Trail), restaurants and associated administration and maintenance buildings and parking for approx. 850 cars, plus associated landscaping, drainage and engineering operations including reprofiling of land, boundary treatment, retaining structures, external lighting and CCTV, and diversion of public rights of way. Additional and amended information received on 25/01/2019 and 07/02/2019 under Regulation 24 with regard to biodiversity, landscape and visual impact, social economic impact and transport together with modifications to the masterplan and parameters plan, at land at Pen Y Bryn, Croeserw Cymmer, Port Talbot.
- 7. Urgent Items
  Any urgent items at the discretion of the Chairman pursuant to Section 100B(4)(b) of the Local Government Act 1972.

# S.Phillips Chief Executive

Civic Centre Port Talbot

Thursday, 24 September 2020

#### **Committee Membership:**

**Chairperson:** Councillor S.Paddison

Vice Councillor S.Pursey

**Chairperson:** 

**Members:** Councillors C.J.Jones, D.Keogh, R.Mizen,

S.Bamsey, R.Davies, S.K.Hunt, A.N.Woolcock,

C.Williams, S.Renkes and M.Protheroe

Cabinet UDP/LDP Member:

Councillor A.Wingrave

#### Requesting to Speak at Planning Committee

The public have a right to attend the meeting and address the Committee in accordance with the <u>Council's approved procedure</u> which is available at <u>www.npt.gov.uk/planning</u>.

If you would like to speak at Planning Committee on an application reported to this Committee you must:

- Contact Democratic Services in writing at : Civic Centre, Port Talbot SA13 1PJ, preferably by email: <a href="mailto:democratic.services@npt.gov.uk">democratic.services@npt.gov.uk</a>.
- Ensure your request to speak is made no later than two working days prior to the meeting date (by 2 pm on the preceding Friday based on a usual Tuesday meeting),
- Clearly indicate the item number or application number on which you wish to speak and confirm whether you are supporting or objecting to the application.
- Give your name and address (which will be publicly available unless there are particular reasons for confidentiality)

Please note that only one person is able to speak for each 'category' (objector; supporter; applicant/agent; Town/Community Council for each application. Full details are available in the <a href="Council's approved">Council's approved</a> procedure.

In addition, if an objector registers to speak, the Applicant/Agent will be notified by the Council.

Should you wish to discuss any aspect of public speaking, please contact the Democratic Services Team on 01639 763713.

# Commenting on planning applications which are to be reported to Committee

Should you wish to submit representations on an application presented to this Planning Committee, please note that these must be received by the Planning department no later than 2.00p.m. on the Friday before Committee (based on the usual Tuesday meeting). If the meeting is not on a Tuesday, these should be received no later than 2.00pm on the penultimate working day immediately preceding the Planning Committee.

Please note that representations received in accordance with the Council's protocol are summarised and, where necessary, commented upon in the form of an Amendment Sheet, which is circulated to Members of the Planning Committee by email on the evening before Committee, and re-distributed prior to the commencement of the meeting.

#### (COMMITTEE ROOM 1/2 - PORT TALBOT CIVIC CENTRE)

Members Present: 14 January 2020

Chairperson: Councillor S.Paddison

Vice Chairperson: Councillor S.Pursey

**Councillors**: C.J.Jones, D.Keogh, R.Mizen, S.Bamsey,

S.K.Hunt, A.N.Woolcock, C.Williams and

M.Protheroe

Local Member: Councillor S.apDafydd

Officers In C.Morris, S.Ball, M.Shaw, T.Davies and

**Attendance:** T.Davies

#### 1. MINUTES OF THE PREVIOUS MEETING

**RESOLVED:** That the minutes of the previous meeting held

on 17 December, 2019 be approved.

# 2. TO REQUEST SITE VISIT(S) FROM THE APPLICATIONS PRESENTED

**RESOLVED:** That no site visits be held on the applications

before Committee today.

# 3. APPLICATION NO. P2019/5606 - 1A BEVAN STREET, ABERAVON

Officers made a presentation to the Planning Committee on this application (change of use from C3 Dwelling to C4 house of multiple occupation at 1A Bevan Street, Aberavon, SA12 6ND) as detailed in the circulated report.

The local ward member was present to give his representations at the meeting.

**RESOLVED:** That in accordance with officers'

recommendations, application no. P2019/5606 be approved, subject to the conditions detailed

in the circulated report.

# 4. <u>DELEGATED DECISIONS - 9 DECEMBER 2019 TO 7 JANUARY 2020</u>

Members received a list of planning applications which had been determined between 9 December 2019 and 7 January 2020, as detailed within the circulated report.

**RESOLVED:** That the report be noted.

**CHAIRPERSON** 

140120

#### (COMMITTEE ROOM 1/2 - PORT TALBOT CIVIC CENTRE)

Members Present: 4 February 2020

Chairperson: Councillor S.Pursey

**Councillors**: C.J.Jones, D.Keogh, R.Mizen, R.Davies,

S.K.Hunt, A.N.Woolcock, S.Renkes and

M.Protheroe

**UDP/LDP Member:** Councillor A.Wingrave

Officers In C.Morris, S.Ball, M.Shaw, J.Griffiths and

**Attendance:** T.Davies

#### 1. MINUTES OF THE PREVIOUS MEETING

**RESOLVED:** That the minutes of the previous meeting held

on 17 December, 2019 be approved.

# 2. TO REQUEST SITE VISIT(S) FROM THE APPLICATIONS PRESENTED

**RESOLVED:** That no site visits be held on the applications

before Committee today.

# 3. <u>APPLICATION NO. P2019/5679 - FORMER DWY Y FELIN LOWER</u> <u>COMPREHENSIVE SCHOOL</u>

Officers made a presentation to the Planning Committee on this Application (demolition of existing school and construction of new primary school, access, parking, landscaping and associated works. Former Dwr Y Felin Lower Comprehensive School, Heol Penlan, Neath) as detailed in the circulated report.

**RESOLVED:** That in accordance with Officers'

recommendations, Application No.

P2019/5679 be approved, subject to the conditions detailed in the circulated report, as amended by the circulated amendment sheet – namely deletion of condition 6, renumbering of all subsequent conditions, and revised wording of condition 20.

#### 4. APPEALS DETERMINED - 8 JANUARY - 28 JANUARY 2020

**RESOLVED:** That the following Planning Appeal determined

be noted, as detailed in the circulated report.

Appeal Ref. A2019/5004

Change of Use from Public House (Class A3) to a Dwelling (Class C3) at Farmers Arms, Glynneath Road, Resolven, SA11 4DW.

**Decision**:

Appeal Allowed

Application for award of costs Dismissed

# 5. APPEALS RECEIVED - 8 JANUARY - 28 JANUARY 2020

**RESOLVED:** That the following Planning and

Enforcement Appeals received, be noted,

as detailed in the circulated report.

Appeal Ref: A2020/0002

Retention of raised decking and change of use of land to residential curtilage at 62 Ffynnon Dawel, Aberdulais, Neath, SA10

8EQ.

Appeal Ref: A2020/0003

Dwelling (outline with all matters reserved) at land to rear of 39 Danygraig Road, Trebanos, Pontardawe, Swansea,

SA8 4DS.

#### Appeal Ref: A2020/0001

Without planning permission, the change of use of the land from a 'nil' use into garden land forming part of the residential curtilage and incorporating the construction of wooden steps and raised decking/platform(s) providing access to the land to the rear of the property at 20 Pearson Way, Neath, SA11 2EJ.

#### 6. **DELEGATED DECISIONS - 8 JANUARY - 28 JANUARY 2020**

Members received a list of Planning Applications which had been determined between 8 January and 28 January 2020, as detailed within the circulated report.

**RESOLVED:** That the report be noted.

#### 7. **URGENT ITEM**

Because of the need to deal now with the matter contained in minute number 8 below, the Chairperson agreed that this could be raised at today's meeting as an urgent item pursuant to Section 100B (4) (b) of the Local Government Act 1972.

#### Reason

Due to the need to issue a decision following the conclusion of legal discussions between the applicant and the Authority (as landowner) in order to facilitate and control early works on the site.

## 8. APPLICATION NO. P2019/5543 - PARC HADAU, PONTARDAWE

Officers made a presentation to the Planning Committee on this Application (full planning permission for the proposed development of 35 zero carbon homes plus community building along with associated works including landscaping, parking, access, engineering works and ecological mitigation at Parc Hadau, land at Waun Sterw, Rhyd Y Fro, Pontardawe) as detailed in the circulated report.

The application had previously been approved at Planning Committee on the 17 December 2019, subject to the signing of a Legal Agreement to secure off site ecological mitigation.

**RESOLVED:** That in accordance with Officers'

recommendations, an additional condition be added requiring compliance with the tree works method statement, and the initial wording of conditions 4, 6 and 7 be amended as detailed in

the circulated report.

(REMOTELY VIA TEAMS)

Members Present: 26 May 2020

Chairperson: Councillor S.Paddison

Vice Chairperson: Councillor S.Pursey

**Councillors**: C.J.Jones, D.Keogh, R.Mizen, S.K.Hunt,

A.N.Woolcock, S.Renkes and M.Protheroe,

S.Renkes and A.N.Woolcock

**Local Members:** Councillors J.D.Morgan and S.A.Knoyle

Officers In C.Griffiths, M.Shaw, S.Ball, T.Davies, Attendance: R.MacGregor, A.Manchipp, C.Plowman,

S.Blewett and T.Davies

Invitee: Councillor C.Edwards

# 1. TO REQUEST SITE VISIT(S) FROM THE APPLICATIONS PRESENTED

**RESOLVED:** That no site visits be held on the applications

before Committee today.

## 2. **AMENDMENT SHEET**

Note: An amendment sheet in relation to Application Number: P2014/0083 was circulated prior to the meeting, on which the Chairperson had allowed sufficient time for Members to read, in respect of application items on the published agenda, the Chairperson had permitted urgent circulation/consideration thereof at today's meeting, the particular reasons and circumstances being not wanting to defer any applications and to ensure that Members take all extra relevant information into account before coming to any decision at the meeting.

#### 3. APPLICATION NO.P2014/0083 - CHAIN ROAD, GLYNNEATH

Officers made a presentation to the Planning Committee on this Application (proposed residential development for up to 50 dwellings with access to be determined (Outline) at land at Chain Road, Glynneath) as detailed in the circulated report.

The local ward Members, and adjacent ward Member, were present to give their representations at the meeting.

#### **RESOLVED:**

- That in accordance with Officers' recommendations, Application No. P2014/0083 be approved, subject to the heads of terms, S106 Agreement and conditions detailed in the circulated report.
- 2. That, if within 3 months of the date of this resolution the S106 Agreement is not signed, the application shall be refused for the reason detailed in the circulated report.

(REMOTELY VIA TEAMS)

Members Present: 16 June 2020

Chairperson: Councillor S.Paddison

Vice Chairperson: Councillor S.Pursey

**Councillors**: C.J.Jones, D.Keogh, R.Mizen, S.Bamsey,

R.Davies, S.K.Hunt, A.N.Woolcock, C.Williams

and S.Renkes

**UDP/LDP Member:** Councillor A.Wingrave

Officers In
Attendance:

C.Morris, S.Ball, M.Shaw, J.Griffiths,
R.MacGregor, C.Davies, S.Jenkins,

A.Manchipp, C.Plowman and T.Davies

Invitee: L.Williams (St Modwen Developments)

# 1. TO REQUEST SITE VISIT(S) FROM THE APPLICATIONS PRESENTED

**RESOLVED:** That no site visits be held on the applications

before Committee today.

## 2. **AMENDMENT SHEET**

Note: An amendment sheet in relation to Application Number: P2019/5574 was circulated prior to the meeting, on which the Chairperson had allowed sufficient time for Members to read, in respect of application items on the published agenda, the Chairperson had permitted urgent circulation/consideration thereof at today's meeting, the particular reasons and circumstances being not wanting to defer any applications and to ensure that Members take all extra relevant information into account before coming to any decision at the meeting.

# 3. <u>APPLICATION NO. P2019/5574 - COED DARCY URBAN VILLAGE</u> LLANDARCY NEATH

Officers made a presentation to the Planning Committee on this Application (application under S106A of the Town and Country Planning Act (TCPA) 1990 (as amended) to modify the Section 106 agreement including, but not limited to, the delivery of strategic infrastructure including southern access road and strategic link road, schools and community facilities, affordable housing and M4 junction improvements at Coed Darcy Urban Village Llandarcy Neath) as detailed in the circulated report.

The agent for the applicant was present to give her representations at the meeting.

**RESOLVED:** 

That the proposed changes to the principles within the S106 Agreement as outlined within the circulated report be agreed, and delegated powers be granted to the Head of Planning and Public Protection for any further minor amendments to these terms, subject to the agreement of the relevant consultees, on condition that the amendments do not undermine the principles/objectives as described within the circulated report.

(REMOTELY VIA TEAMS)

Members Present: 7 July 2020

Chairperson: Councillor S.Paddison

Vice Chairperson: Councillor S.Pursey

**Councillors**: C.J.Jones, D.Keogh, R.Mizen, R.Davies,

S.K.Hunt, A.N.Woolcock, C.Williams and

S.Renkes

**Local Member:** Councillor A.J.Taylor (Taibach;)

Officers In C.Morris, S.Ball, M.Shaw, R.MacGregor,

**Attendance:** J.Griffiths, S.Blewett, A.Manchipp, N.Headon,

C.Plowman and T.Davies

#### 1. **DECLARATION OF INTEREST**

The following Member made a declaration of interest at the commencement of the meeting:-

Councillor R.Davies - Report of the Head of

Planning and Public

Protection, Application No. P2020/0415, as she is a Governor at Ysgol Gymraeg

Ystalyfera. Councillor Davies considered her

declaration as prejudicial, so left the meeting for this item,

and took no part in the discussion and voting

thereon.

# 2. TO REQUEST SITE VISIT(S) FROM THE APPLICATIONS PRESENTED

**RESOLVED:** That no site visits be held on the applications before

Committee today.

#### 3. APPLICATION NO. P2020/0415 - YSTALYFERA SCHOOL

(At this point in the meeting, Councillor R.Davies reaffirmed her interest in this item, and left the meeting for the discussion and voting thereon.)

Officers made a presentation to the Planning Committee on this Application (Construction of two storey school classroom building and associated works at land at Ysgol Gymraeg Ystalyfera, Glan Yr Afon, Ystalyfera) as detailed in the circulated report.

**RESOLVED:** That in accordance with Officers'

recommendations, Application No. P2020/0415 be approved, subject to the conditions detailed

in the circulated report.

### 4. **AMENDMENT SHEET**

Note: An amendment sheet in relation to Application Number: P2020/0406 was circulated prior to the meeting, on which the Chairperson had allowed sufficient time for Members to read, in respect of the application item on the published agenda, the Chairperson had permitted urgent circulation/consideration thereof at today's meeting, the particular reasons and circumstances being not wanting to defer any applications and to ensure that Members take all extra relevant information into account before coming to any decision at the meeting.

# 5. APPLICATION NO. P2020/0406 - 50 COMMERCIAL ROAD, TAIBACH

(Councillor R.Davies returned to the meeting.)

Officers made a presentation to the Planning Committee on this Application (proposed part change of use of shop (Use Class A1) and first floor flat (Use Class C3) to a five-person House of Multiple

Occupation (HMO) (Use Class C4), together with alterations to fenestration to main building and outbuilding at 50 Commercial Road, Taibach, Port Talbot, SA13 1LG) as detailed in the circulated report.

The local ward Member was present to give his representations at the meeting.

**RESOLVED:** That in accordance with Officers'

recommendations, Application No. P2020/0406 be approved, subject to the conditions detailed

in the circulated report, as updated by the

circulated Amendment Sheet.



(REMOTELY VIA TEAMS)

Members Present: 28 July 2020

Chairperson: Councillor S.Paddison

Vice Chairperson: Councillor S.Pursey

**Councillors**: D.Keogh, R.Mizen, R.Davies, S.K.Hunt,

A.N.Woolcock, S.Renkes and M.Protheroe

Officers In C.Morris, S.Ball, R.MacGregor, J.Griffiths,

**Attendance:** H.Bowen, S.Blewett, C.Plowman and T.Davies

**Registered Speaker:** D.Barry (Arup Group)

**Observers:** D.R.Thomas, P.Baxter, E.Harding, H.Towns

and P.Morris

## 1. **DECLARATION OF INTEREST**

The following Member made a personal declaration of interest:

Councillor S.K.Hunt Application No. P2020/0362 – Nant Helen

and Surrounding Land, as he had sat on the Nant Helen Site Liaison Committee.

# 2. TO REQUEST SITE VISIT(S) FROM THE APPLICATIONS PRESENTED

**RESOLVED:** That no site visits be held on the applications before

Committee today.

### 3. **AMENDMENT SHEET**

Note: An amendment sheet in relation to Application Numbers: P2020/0362 and P2020/0486 was circulated prior to the meeting, on

which the Chairperson had allowed sufficient time for Members to read, in respect of the application items on the published agenda, the Chairperson had permitted urgent circulation/consideration thereof at today's meeting, the particular reasons and circumstances being not wanting to defer any applications and to ensure that Members take all extra relevant information into account before coming to any decision at the meeting.

# 4. <u>APPLICATION NO. P2020/0362 - NANT HELEN AND SURROUNDING LAND</u>

Officers made a presentation to the Planning Committee on this Application (Construction of complementary restoration earthworks to create 2 looped landform platforms (part in cutting and part on embankment) with associated drainage infrastructure and areas of landscaping and habitat creation to create a flexible and adaptable area of land that could be used for a variety of uses including agriculture, nature conservation, leisure, tourism and industrial, research and development/business uses (potentially including a proposed rail testing, research and development and storage facility). (Cross-boundary application - see Powys CC Application ref. 20/0738/FUL) at land at and surrounding the Nant Helen Open Cast Coal Site, Powys, and Onllwyn Distribution Centre, Neath Port Talbot) as detailed in the circulated report.

In accordance with the Council's approved Public Speaking Protocol, the agent for the application addressed the Planning Committee.

**RESOLVED:** That in accordance with Officers'

recommendations, Application No. P2020/0362

be approved, taking into account the

comments on the Amendment Sheet, and

subject to the conditions (including the

Grampian condition) detailed in the circulated

report.

## 5. APPLICATION NO. P2020/0486 - NEATH TOWN CENTRE

Officers made a presentation to the Planning Committee on this Application (Leisure Centre, incorporating Swimming pool, health suite and gym with ancillary cafe, 6 commercial units (A1, D1 uses) plus first floor public library. Together with associated service yard,

public realm and landscaping improvements at land at Water Street, Neath) as detailed in the circulated report.

**RESOLVED:** That in accordance with Officers'

recommendations, Application No. P2020/0486

be approved, taking into account the comments on the Amendment Sheet, and subject to the conditions detailed in the

circulated report.

#### 6. APPLICATION NO. P2020/0538 - TECHNIUM CENTRE

Officers made a presentation to the Planning Committee on this Application (Construction of Technology Centre, parking, landscaping and associated works at land Adjacent to Technium Centre, Central Avenue, Baglan Bay Energy Park, SA12 7AX) as detailed in the circulated report.

**RESOLVED:** That in accordance with Officers'

recommendations, Application No. P2020/0538 be approved, subject to the conditions detailed

in the circulated report.



(REMOTELY VIA TEAMS)

Members Present: 18 August 2020

Chairperson: Councillor S.Paddison

Vice Chairperson: Councillor S.Pursey

**Councillors**: C.J.Jones, D.Keogh, R.Mizen, S.Bamsey,

S.K.Hunt, A.N.Woolcock, C.Williams, S.Renkes

and M.Protheroe

**Local Members:** Councillors S.Rahaman (Port Talbot;) and

S.E.Freeguard (Port Talbot)

Officers In C.Morris, N.Lake, T.Davies, R.MacGregor,

**Attendance:** S.Blewett and T.Davies

# 1. TO REQUEST SITE VISIT(S) FROM THE APPLICATIONS PRESENTED

**RESOLVED:** That no site visits be held on the applications before

Committee today.

# 2. APPLICATION NO. P2020/0470 - GOSPEL HALL, YNYS STREET, PORT TALBOT

Officers made a presentation to the Planning Committee on this Application (Change of use from Gospel Hall (Use Class D1) to garage/store/workshop for non-commercial use (Sui Generis Use), plus installation of timber door to front elevation and formation of new vehicular footpath crossing at Gospel Hall, Ynys Street, Port Talbot) as detailed in the circulated report.

Two of the Local Ward Members gave their representations on this item.

Members noted a typographical error at Condition 7, whereby the word 'any' had been missed out. The error had been corrected below, and appears in **bold and italics**.

#### **RESOLVED:**

That in accordance with Officers' recommendations, Application No. P2020/0470 be approved, taking into account the amendment to Condition 7, as detailed below, and subject to the conditions detailed in the circulated report.

 Condition 7: That the word 'car' be replaced by the word 'vehicle' as below:

The garage hereby approved (Sui Generis Use) shall be limited to non-commercial activities including the storage/garaging of a maximum of two motor vehicles and two motorbikes, with the maximum number of motor vehicles (excluding motorbikes) permitted on the premises at any one time being a maximum of three, together with the storage of domestic and other related items, and the property shall not be used for any commercial activity at *any* time, including ear vehicle spraying.

#### Reason:

In the interest of visual and residential amenity, highway and pedestrian safety and to comply with Policies BE1

### 3. <u>APPLICATION NO. P2020/0627 - 4 WOODLANDS TERRACE,</u> <u>RESOLVEN</u>

Officers made a presentation to the Planning Committee on this Application (Demolition of existing utility room and replacement with a single-storey side/rear extension, plus retention and completion of timber gazebo to side elevation at 4 Woodlands Terrace, Resolven, Neath, SA11 4NG) as detailed in the circulated report.

**RESOLVED:** 

That in accordance with Officers' recommendations, Application No. P2020/0627 be approved, subject to the conditions detailed in the circulated report.



#### (REMOTELY VIA TEAMS)

Members Present: 8 September 2020

Chairperson: Councillor S.Paddison

Vice Chairperson: Councillor S.Pursey

**Councillors**: C.J.Jones, D.Keogh, R.Mizen, S.Bamsey,

R.Davies, S.K.Hunt, A.N.Woolcock, C.Williams,

S.Renkes and M.Protheroe

**UDP/LDP Member:** Councillor A.Wingrave

**Local Members:** Councillor C.Galsworthy (Bryn and Cwmavon),

S.A.Knoyle (Glynneath) and J.D.Morgan

(Glynneath)

Officers In C.Morris, S.Ball, M.Shaw, T.Davies, Attendance: R.MacGregor, R.Borthwick, N.Lake,

M.Mohammed, N.Headon, J.Woodman-Ralph.

S.Blewett and T.Davies

**Observers:** G.John and D.Richards

# 1. TO REQUEST SITE VISIT(S) FROM THE APPLICATIONS PRESENTED

**RESOLVED:** That no site visits be held on the applications before

Committee today.

#### 2. **AMENDMENT SHEET**

Note: An amendment sheet in relation to Application Numbers: P2020/0195 and P2020/0556 was circulated prior to the meeting, on which the Chairperson had allowed sufficient time for Members to read, in respect of the application items on the published agenda, the Chairperson had permitted urgent circulation/consideration thereof at

today's meeting, the particular reasons and circumstances being not wanting to defer any applications and to ensure that Members take all extra relevant information into account before coming to any decision at the meeting.

#### 3. APPLICATION NO. P2020/0195 - HEOL Y GLYN, GLYNNEATH

Officers made a presentation to the Planning Committee on this Application (Residential Development - Variation of conditions 2 (External Materials), 11 (Provision of Ghost Island) and 17 (Phased Programme of Works for Construction of the Access Road) and amendments to the site layout and engineering details of application P2010/0562 (which varied permission P2003/1330) at land South of Heol Y Glyn, Glynneath) as detailed in the circulated report.

In accordance with the Council's approved Public Speaking Protocol, a registered speaker addressed the Planning Committee and the agent exercised their right to reply. The Local Ward Members also gave their representations.

**RESOLVED:** 

That in accordance with Officers' recommendations, Application No. P2020/0195 be approved, subject to the amendment to condition 1 on the amendment sheet, but that conditions 2 and 30 be retained in accordance with the wording on the original report (to ensure that further consideration be given to the retention of trees on the site boundaries).

## 4. APPLICATION NO. P2020/0556 - 3 CLOS DEWI SANT, BRYN

Officers made a presentation to the Planning Committee on this Application (detached double garage and associated access steps at 3 Clos Dewi Sant (Plot 22), Bryn, SA13 2RZ) as detailed in the circulated report.

Members noted that the original, circulated report, had been mistakenly headed 'Planning Applications Recommended for Approval'. The heading should have read 'Planning Applications Recommended for Refusal'.

The Local Ward Members gave her representations.

**RESOLVED:** That in accordance with Officers'

recommendations, Application No. P2020/0556

be REFUSED.



### **SECTION A - MATTERS FOR DECISION**

#### **Planning Applications Recommended For Approval**

APPLICATION	I NO: P2020/0294	<b>DATE:</b> 15/04/2020
PROPOSAL:	Construction of an access road, flood mitigation works, land contamination remediation works, improving the load capacity of the ground and associated works to facilitate the regeneration of a former brownfield land for future commercial development.	
LOCATION:	Harbourside Strategic Employment Site, Harbourside Road, Port Talbot	
APPLICANT:	NPTCBC Engineering & Transport	
TYPE:	Regulation 3 – Council development	
WARD:	Margam	

#### **BACKGROUND**

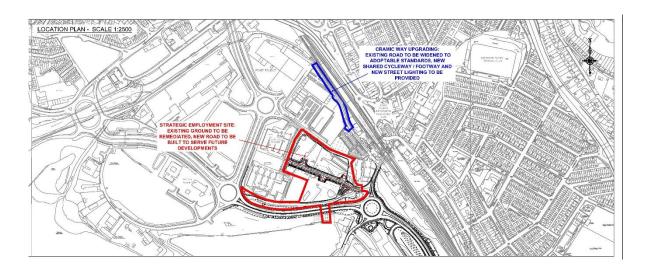
The application is brought before Members as a Council development on a site which forms part of the Harbourside Strategic Regeneration Area.

### **SITE AND CONTEXT**

The application site is located on land off the A4241 Harbour Way, and forms part of the wider Harbourside Strategic Regeneration Area, an extensive area of brownfield former dockland close to Port Talbot town centre.

The application site is an irregular parcel of brownfield land which is predominately flat in profile. The site is a lower level to that on the Western Boundary which has recently been redeveloped and raised in level. It measures approximately 3.6 hectares in area and was previously used for a number of industrial uses over the years. However, the site is currently vacant.

The site is located to the East of the new Port Talbot Justice Centre and Harbour Side Business Park. The Peripheral Distributor Road (PDR) Harbour Way is located to the South and Southern boundaries, Oakwood Road is to the East along with the old Magistrates Court building (which is a grade ii listed building). To the North is the Railway station, its carpark and Cramic Way. There are no residential properties in close proximity to the site.



#### **DESCRIPTION OF DEVELOPMENT**

The overall objective of the project is to put infrastructure in place to provide plots that are ready for future development as part of the Local Authority's wider Harbourside Strategic Regeneration Plan. This will increase employment opportunities within Port Talbot and surrounding areas through enabling infrastructure investments which will result in the full potential of the Harbourside Strategic Employment Site being realised.

The investment will provide new road infrastructure to serve key development sites, flood mitigation measures and remediation of land contamination issues which will result in the creation of attractive sites for new business development in a sustainable location on the edge of Port Talbot town centre. The development of these sites will then result in the creation of additional employment opportunities for people in the surrounding communities and beyond.

The proposed development involves the construction of new road infrastructure and associated drainage works and the upgrading of substandard roads. This will also include the remediation of the site to remove contamination, providing flood mitigation works which in part involves the raising of the ground level to 7.5mAOD and a new drainage path allowing flood water to directly flow into the docks.

Part of the preparation works for the site will involve a small section of an existing water main that dog legs into part of the site being diverted. This will free up more space for future development as the current pipe has an easement.

The old dock road and hard surfaced areas within the site will be broken up and reused as fill where appropriate within the application. Part of the site will also be enhanced with biodiversity features such as a butterfly hibernacula and also include a wetland area and swales. Enhanced biodiversity planting will also be provided on and off site.

It should be noted that some of the document submitted with this application show improvement works that are proposed to be undertaken at Cramic Way which is just to the North of the site. Whilst these works form part of the wider improvements that the Local Authority are undertaking within the area, these works do not form part of this application as they are considered to be permitted development. However it was considered to be beneficial to show them as they are relevant to the level of improvement/enabling works the Local Authority are proposing to undertake in this area.

All plans / documents submitted in respect of this application can be viewed on the Council's online register.

#### **PLANNING HISTORY**

The application site has no recent relevant planning history in itself however there is a planning history associated with numerous developments that surround the application site, such as Harbour Way (PDR), The Justice Centre, the Magistrates Court and Harbourside Business Park.

### **CONSULTATIONS**

Head of Engineering and Transport (Highways): No objection subject to condition

Head of Engineering and Transport (Drainage): no objection subject to condition.

**Ecology:** no objection subject to conditions

Natural Resources Wales: Concerns have been raised, conditions are required

Environmental Health (Contaminated Land): Concerns have been raised, conditions are required

Environmental Health (Air Quality): No objection subject to conditions

Environmental Health (Noise): No objection subject to a condition

Cadw: No objection

Glamorgan Gwent Archaeological Trust (GGAT): No objection

Wales and West Utilities: Have advised a fee would be required for them to respond to this application, as such no comment made.

Dwr Cymru Welsh Water: No objection subject to conditions

Sustainable transport: No objection to the proposal

**Rights of Way Officer:** No objection, have advised that no public rights of way are affected.

#### **REPRESENTATIONS**

The neighbouring properties were consulted on 15<sup>th</sup> April 2020 with a site notice also displayed on 16<sup>th</sup> April and 10<sup>th</sup> August 2020. The application was also advertised in the press on 21st April 2020.

In response, to date 1 no. representations have been received, summarised as follows: -

 Tata Steel UK Limited welcome the positive implications of remediating the site and installing a new access off Oakwood Road. Regeneration in this area of Port Talbot is welcome. Their key interest is in relation to highways capacity, safety and parking considerations. It will be important that these matters are very carefully considered in future application(s).

#### **REPORT**

The Well-being of Future Generations Act (Wales) 2015 places a duty on the Council to take reasonable steps in exercising its functions to meet its sustainable development (or wellbeing) objectives. This report has been prepared in consideration of the Council's duty and the "sustainable development principle", as set out in the 2015 Act. In reaching the recommendation set out below, the Council has sought to ensure that the

needs of the present are met without compromising the ability of future generations to meet their own needs.

#### National Planning Policy:

The Wales Spatial Plan (WSP): People, Places, Futures sets the strategic framework to guide future development and policy interventions in Wales, beyond the scope of formal land use planning control. The Plan identifies six spatial or regional areas in Wales that require distinctive approaches to delivering the national vision. Neath Port Talbot lies within the Swansea Bay Waterfront and Western Valleys area. Six Key priorities are identified for the area. Harbouside will help deliver one of these priorities by providing additional employment space the works will help in "Reducing economic inactivity and developing an integrated skills strategy."

<u>Planning Policy Wales</u> (Edition 10) was extensively revised and restructured at the end of 2018 to take into account the themes and approaches set out in the Well-being of Future Generations (Wales) Act 2015, and to deliver the vision for Wales that is set out therein.

PPW10 takes the seven *Well-being Goals* and the five *Ways of Working* as overarching themes and embodies a placemaking approach throughout, with the aim of delivering *Active and Social Places*, *Productive and Enterprising Places* and *Distinctive and Natural Places*. It also identifies the planning system as one of the main tools to create sustainable places, and that placemaking principles are a tool to achieving this through both plan making and the decision making process.

The following guidance is of particular relevance in the assessment of this planning application:

Chapter 5 of PPW 10 Introduces Productive and Enterprising places. These places promote our economic, social, environmental and cultural well-being by providing well-connected employment and sustainable economic development. It emphasises that these places should be designed and sited to promote healthy lifestyles and tackle climate change. This is done by making them: easy to walk and cycle to and around; accessible by public transport; minimising the use of non-renewable resources; and using renewable and low carbon energy sources.

A Prosperous Wales can be achieved through increased economic activity across all sectors and at all scales. PPW 10 emphasis that one way this can be achieved is through the availability of employment land. One of the key issues identified within PPW 10 if for local Authorities to ensure that there is sufficient employment land to meet the needs and requirements of a range of future employment scenarios.

Papa 5.4.3 states that "Planning authorities should support the provision of sufficient land to meet the needs of the employment market at both a strategic and local level. Development plans should identify employment land requirements, allocate an appropriate mix of sites to meet need and provide a framework for the protection of existing employment sites."

PPW is supported by a series of more detailed <u>Technical Advice Notes</u> (TANs), of which the following are of relevance: -

- TAN 5 Nature Conservation
- TAN 11 Noise
- TAN 12 Design
- TAN 15 Development and Flood risk
- TAN 18 Transport
- TAN 24 The Historic Environment

### **Local Planning Policies**

The Development Plan for the area comprises the <u>Neath Port Talbot</u> <u>Local Development Plan</u> which was adopted in January 2016, and within which the following policies are of relevance:

## **Strategic Policies**

•	Policy SP1	Climate Change
•	Policy SP2	Health
•	Policy SP3	Sustainable communities
•	Policy SP4	Infrastructure
•	Policy SP5	Development in the Coastal Corridor Strategy
		Area
•	Policy SP7	Housing Requirements
•	Policy SP11	Employment Growth
•	Policy SP15	Biodiversity and Geodiversity
•	Policy SP12	Retail
•	Policy SP16	Environmental Protection

Policy SP20 Transport Network

Policy SP21 Built Environment and Historic Heritage
 Policy SRA2 Harbourside Strategic Regeneration Area

# **Topic Based Policies**

Policy SC1 Settlement limits

Policy I1 Infrastructure Requirements

Policy H1/17 Housing allocations/Harbourside

Policy EC1/4 Employment Allocations

Policy EN6 Important Biodiversity and Geodiversity Sites

Policy EN8 Pollution and Land Stability

Policy TR1 Transport Proposals

Policy TR2 Design and Access of New Development

Policy BE1 Design

Policy R1/3
 Out of Centre Retail proposal

## Supplementary Planning Guidance:

The following SPG is of relevance to this application: -

- Baglan Energy Park Development Framework (October 2016)
- Pollution (October 2016)
- <u>Design</u> (July 2017)
- Landscape & Seascape (May 2018)
- Biodiversity and Geodiversity (May 2018)
- The Historic Environment (April 2019) (incl. Schedule of Buildings of Local Importance and SPG: Schedule of Designated Canal Structures)

# EIA and AA Screening

The application site exceeds does not exceed the Schedule 2 threshold for development of this type as outlined within the Environmental Impact Assessment Regulations. As such the application detailed screening opinion is not required.

The proposed development is not located within a zone of influence for any SAC, CSAC or Ramsar sites and as such it is considered that an Appropriate Assessment as set down within the Conservation of Habitats and Species Regulations 2010 is not required.

#### Issues

Having regard to the above, the main issues to consider in this application relate to the principle of development, together with the impact on the visual amenity of the area, amenities of neighbouring residents, highway safety, biodiversity, land contamination and flooding.

# **Principle of Development**

The application site is designated under Policy SRA2 in the Neath Port Talbot Local Development Plan as a Strategic Regeneration Area (SRA) which aims to provide a mixed use development that consists of employment, residential and retail (A1) bulky goods.

The Harbourside Strategic Regeneration Area is an extensive area of brownfield former dockland close to Port Talbot town centre. It provides an important opportunity for comprehensive mixed use development in a sustainable central location and the redevelopment project is being promoted by the Local Authority in conjunction with private sector developers. The project includes the following elements:

- The construction of Harbour Way (Peripheral Distributor Road);
- The continued operation of the docks and tidal harbour;
- A range of mixed residential, leisure and retail development opportunities;
- Potential for high quality business and commercial development for small scale industrial and office uses maximising the advantage of proximity to the town centre; and
- The environmental regeneration of the area.

Infrastructure projects and regeneration projects such as this will transform the area by redeveloping previously used, unsightly former industrial land. The applicant considers that this application is an anchor for growth, fundamental to delivering economic success in this area by delivering high quality employment sites that can support emerging business and employment needs, which will attract high-tech industries and widen the skill pool for prospective employers.

This application relates to enabling works to facilitate the regeneration of a former brownfield land for future commercial development which, having regard to its allocation in the Local Development Plan, are wholly acceptable in principle and in accordance with the objectives of Policy SRA2.

The following sections of the report therefore assess the specific impacts arising from the development.

# **Impact on Visual Amenity**

By virtue of the fact that the proposed development is to provide road infrastructure and flood and land contamination mitigation to allow future development, the main visual change to the site would be the introduction of a road and pavements through the site and the increase in levels (which range between approximately 1.29m in the west of the site to tie in with the ground level of the new magistrates court and redevelopment in that area, to 1.2m in the East. Level changes at the edges will be graded with an embankment down to existing levels. The raising of the site is similar to previous developments in the area and is required in relation to flooding issues.

The site will also have areas of informal landscaping and biodiversity mitigation which will also provide visual interest. The main site will have a butterfly hibernacula which is a bund that runs along the south of the site. This will be planted in wildflower mix. (As part of this application an area off site will also be planted and landscaped to compensate for the loss of SINC on this site). A wetland will also be provided near the entrance to the site and swales will be provided around the new roads.

It is considered that the raising the level of the entire site would not cause any unacceptable harm to the surrounding area.

In terms of future development, any building located on this site would have a higher slab level to the old magistrates building which is a listed building located to the East, however it is considered that the site is large enough to accommodate a suitably designed development that forms an acceptable relationship to all surrounding developments.

As such it is considered that the overall proposal and landscaped areas would be considered to be a vast improvement upon its current form and condition of the site given its current derelict status. Eventually the area will be regenerated as a result of this development, bringing new business into the area which will further enhance the character of the area turning this once derelict brownfield site into a vibrant and attractive employment area.

# Impact on Residential Amenity

It is noted that there are no residential properties in close proximity to the application site. Furthermore this application relates to infrastructure to allow future development. It is therefore considered that proposal would not create any unacceptable impacts and would therefore be acceptable in terms of residential amenity

## Noise

The application has been assessed by the Local Authority's Environmental Health Officer (Noise) who has raised no objections, however they have noted there is a potential for nuisance and detriment to be caused to the surrounding occupiers, particularly the office buildings, during the construction phase of the development. As such to minimise any nuisance they have requested a Construction Environmental Management Plan (CEMP), which will detail construction methods, site management, nuisance controls, traffic management and hours of operation. This can be imposed via a suitably worded condition.

# Air Quality

The Local Authority's Air Quality Officer has advised that the site falls outside of the Air Quality Managements Area (AQMA), furthermore the Authority monitored PM<sub>10</sub> at the docks for a few years which showed that levels were low. However there could be issues with dust during the construction phase, and as such he has recommended a Dust Management Plan is submitted. This can be imposed via a suitably worded condition and will ensure that suitable dust mitigation measures are in place during the construction process

# Parking and Access Requirements and Impact on Highway Safety

Highway works consist of the creation of a new road (7.3m wide) through the site creating 3 development access points to allow for the site to be developed in the future. The Northern side of the road will have a 2m wide pavement with a 3m wide shared pavement for pedestrians and cyclist on the southern side. The road will come off the junction near Oakwood Roundabout to the East of the site and connect to Harbourside Road to the West.

The application has been fully assessed by the Head of Engineering and Transport (Highways), who has no objection to the proposal subject to a

stage 2 Road Safety Audit being conducted prior to works commencing, which would then be followed by a stage 3 and 4 audit at the appropriate times. This can be imposed via a suitably worded condition.

They have also advised that no surface water from the remediated areas of land shall connect directly or indirectly into the highway drainage system. A condition can be imposed to this effect.

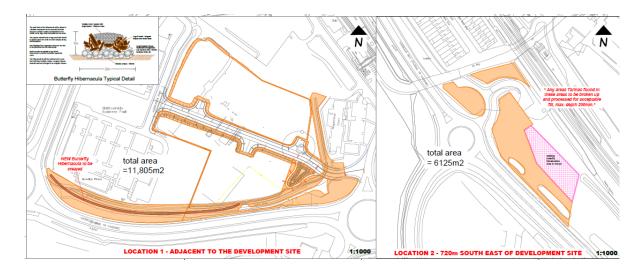
In light of the above it is considered that the development is acceptable in terms of highway and pedestrian safety.

# Biodiversity / Ecology

The extended phase 1 habitat survey undertaken confirmed the presence of Local Biodiversity Action Plan habitat which also meets the criteria as a Site of Importance for Nature Conservation (SINC) and as a habitat listed under (S7 Environment Act 2016 formerly S42 NERC). The survey also noted Small Blue, a protected butterfly species, which is a primary indicator for SINC status. The site is also the subject of a Reptile survey (where a small population of Slow Worm was recorded) and has been assessed in relation to suitability for other species, and particularly noted potential for invertebrates such as Shrill Carder Bee.

The scheme will involve the short-term loss of SINC habitat, and accordingly the loss of the SINC/Local Biodiversity Action Plan habitat on site and habitat supporting protected and priority species is considered to be the main likely impact from the scheme, requiring consideration under Policies SP15 and EN6.

As such the application is accompanied by an Ecological statement and supporting plans detailing mitigation for habitat loss by the creation of two biodiversity mitigation areas which will consist of an area of 11,805m<sup>2</sup> on site, and 6,125m<sup>2</sup> off site (on land in Council ownership – see plan below). These areas will be planted with a suitable wildflower seed mix which includes invertebrate-friendly species with the addition of the specific species that are particularly attractive to Small Blue Butterfly and Shrill Carder.



In addition to the planting, a butterfly Hibernacula is proposed to be created along the southern boundary of the site (roughly where the old dock road is currently situated), a wetlands feature near the entrance into the site and swales along the new road (these are also SUDS components which will form part of the SAB application)

The local Authority's Ecologist has assessed the submission and while raising no objection, has provided comments including noting that while the Extent of Site drawing (C2014B/LOC/0001 A) states that there will be a translocation of turf/seed rich substrate, this is not possible due to the contamination on site.

The Local Authority's Ecologist has also advised that the Biodiversity Mitigation Areas drawing (C2014B/EW/0602) shows reptile hibernacula to be provided to the south of the site. They have advised that, as the recommendation is to manipulate the habitat to push any remaining reptiles to the north this area will be isolated and therefore not suitable for reptiles. As such they have recommended this is changed to a butterfly habitat area which can be the same as the reptile hibernacula but without the soil on top. The applicant was advised of this and subsequently amended the plans to show the mitigation areas will now be planted as wildflower areas instead of translocating turf/seed rich substrate and changed the reptile hibernacula at the south of the site being changed into a butterfly habitat area. It is considered that a condition can be imposed to ensure the mitigation works are provided and a clear timescale set for their implementation

The biodiversity section have also advised that a management plan is required outlining how the development platform and all mitigation areas will be maintained and should include management of the site prior to any development taking place. They have advised that without regular checking and maintenance the platform is likely to revert back to good quality brownfield habitat, which would require mitigation when a development proposal is put forward. The applicant was also advised of this and confirmed that they will be happy to work with the biodiversity section to establish a maintenance regime to cut any new vegetation to prevent it from becoming established. This requirement can be imposed via a suitably worded condition.

Given the range of mitigation measures proposed, including habitat replacement, subject to the implementation (and subsequent monitoring) of the mitigation and enhancement proposals – to be controlled through conditions - it is considered that while there will be a short-term loss of SINC habitat, the mitigation measures proposed will bring an improvement in the quality and ecological connectivity in the long-term. Accordingly, it is concluded that the development subject to the above conditions would be acceptable in terms of biodiversity and ecological interest and compliance with Policies SP15 and EN6.

# Flood Risk

The application site is predominately located in Zone C1 as identified by the Natural Resources Wales Development Advice Maps as defined in Technical Advice Note (TAN) 15. Apart from an element of the western extent it is considered to be at risk of flooding beyond the limits prescribed within TAN15. As such mitigation has been proposed in the form of land raising to an elevation of 7.5m AOD (above ordnance datum) where the proposed buildings and access road will be sited, along with a new flood drainage path that will take flood waters in a southerly direction underneath the A4241 via culverts and drain into the docks.

There are many urban developments in Wales that have been undertaken within flood zones. Despite the overall aim to avoid development in flood risk areas, it is considered that it is unavoidable in all instances and that some development would fall within zone C. As such there is scope within TAN 15 to be flexible to allow the risks of flooding to be addressed whilst also recognising that precluding investment in existing urban areas could have negative economic and social consequences, especially where it relates to the reuse of previously developed land. In these cases TAN15 advises Local Authority's that a balanced judgement is required.

Section 6 of TAN 15 requires the Local Planning Authority to determine whether the development at this location is justified, notably the tests set out in Section 6.2. If the proposal meets the tests set out in criteria (i) to (iii), then the final test (iv) is for the applicant to demonstrate through the submission of a FCA that the potential consequences of flooding can be managed to an acceptable level.

The Tests set out within para 6.2 of TAN 15 states that "Development, including transport infrastructure, will only be justified if it can be demonstrated that:-

- i. Its location in zone C is necessary to assist, or be part of, a local authority regeneration initiative or a local authority strategy required to sustain an existing settlement; **or**,
- ii. Its location in zone C is necessary to contribute to key employment objectives supported by the local authority, and other key partners, to sustain an existing settlement or region; **and**,
- iii. It concurs with the aims of PPW and meets the definition of previously developed land (PPW fig 2.1); and,
- iv. The potential consequences of a flooding event for the particular type of development have been considered, and in terms of the criteria contained in sections 5 and 7 and appendix 1 found to be acceptable.

In terms of tests (i) and (ii), the development seeks to provide infrastructure, land contamination remediation and flood alleviation to regenerate this brown field site. As stated earlier in this report the application site is designated under Policy SRA2 in the Neath Port Talbot Local Development Plan as a strategic regeneration area(SRA) with an aim to provide a mixed use development that consist of employment, residential and retail (A1) bulky goods.

The Harbourside SRA is an extensive area of brownfield former dockland close to Port Talbot town centre. It provides an important opportunity for comprehensive mixed use development in a sustainable central location and the redevelopment project is being promoted by the Local Authority in conjunction with private sector developers. As such it is considered that a development at this location would meet tests set out in criteria (i) to (iii) and would also meet test (iii) as a sustainable development of previously developed land.

As such the applicant has submitted a Flood Consequences Assessment (FCA) to assess if the potential consequences of flooding can be managed to an acceptable level.

NRW have reviewed the Flood Consequences Assessment (FCA) undertaken by JBA Consulting (Harbourside Flood Consequence Assessment dated May 2018) based on the current hydraulic modelling, in support of the application. They have advised that the FCA has demonstrated the proposed mitigation will reduce the wider flood risk to much of the surrounding area as well as the development locations of the application site itself. It is also noted that within the areas identified as 'danger to some' and 'danger to all' as per the flood hazard matrix there will be no intention for future development.

NRW have advised that whilst the areas of the site allocated for development are shown to comply with TAN15 guidance the proposals do not fully mitigate against the impact to third parties. The Flood Consequences Assessment highlights there will be areas subject to increased flood risk of up to 15mm, which is beyond the accepted hydraulic modelling tolerances and would be regarded as increased flooding elsewhere according to TAN15.

The Flood Consequences Assessment has accepted that this remaining increased flood risk cannot be removed by physical mitigation measures and therefore it is advised that all affected landowners should be made aware of the effect on their property and agreement sought in order to demonstrate all potential measures have been taken to mitigate against the inability to achieve full compliance with TAN15 requirements. This will allow the local planning authority to make a fully informed and balanced decision on the impacts of the development in terms of the stated reductions and increases in flood risk elsewhere.

In light of these comments the applicant wrote to all the land owners affected (6 in total two of these being NPT Council and Welsh Government) advising them of the flood issues and that in the post-scheme development proposals, the theoretical levels rises by between 5mm and 15mm in the 1 in-1000 year event. The letter requested the land owner(s) that if they had any comments to make them in writing. To date no comments in relation to these letters have been received.

Taking into consideration all of the flooding issues, the information submitted as part of the application and the above into account, it is considered that the benefits of providing the infrastructure and remediation would allow this strategically important brown field site to attract potential high quality business and commercial development for small scale industrial and office uses maximising the advantage of proximity to the town centre and would also contribute towards the environmental regeneration of the area. As such this benefit of this development is considered to outweigh the minimal detrimental impact to 3<sup>rd</sup> party land.

# **Drainage**

All new developments of more than 1 house or where the construction area is of 100m² or more will require sustainable drainage - built in accordance with mandatory standards for sustainable drainage published by Welsh Ministers - to manage on-site surface water. These systems must be approved by the Council's Engineering Service acting in its SuDS Approving Body (SAB). As the development site is over 100m² a SAB approval will be required prior to any work commencing. A note can be attached to ensure the applicant is aware of this.

The application has been assessed by the Head of Engineering and Transport (Drainage) who has advised that they have no objection to the proposal subject to the applicant obtaining SAB approval.

Natural Resources Wales have advised that as there is an increased potential for pollution from inappropriately located infiltration systems such as soakaways, unsealed porous pavement systems or infiltration basins. As such NRW have suggested a condition that no infiltration of surface water drainage into the ground is permitted other than with the express written consent of the Local Planning Authority, which may be given for those parts of the site where it has been demonstrated that there is no resultant unacceptable risk to controlled waters. This can be imposed via a suitably worded condition.

Welsh Water originally advised that a 1200mm diameter public water main crosses this development site. They stated that in order to perform their statutory duty, they have rights of access to their apparatus at all times. They advised it appears that the position of their asset will restrict the development to such an extent as to render it impractical and as such raised an objection to the proposal. As a result of this the applicant liaised with welsh water's engineers and provided additional information to try address some of the concerns raised. As a result of this Welsh Water were re-consulted with the revised information who responded that they now have no objection to the proposal, however have recommended that

two conditions are imposed. The first is in relation to no surface water or land drainage be allowed to connect to the public sewerage network, and the second relates to a method statement and risk assessment for the protection of the structural condition of the water main assets crossing the site. It is considered that both these recommendations can be imposed which will ensure that welsh waters assets are protected.

Welsh water has also recommended a note relating to Sustainable drainage, connections to a public sewer and un-recorded drains, these notes can be added as an informative note to advise the applicant.

In addition to the above the applicant also proposes to divert an existing Tata water main that dog legs into the southern part of the site. It is considered that given the comments raised by Welsh Water in relation to their apparatus which is in the same area as this pipe that a condition can be imposed to ensure the diversion proposed does not adversely affect Welsh Water's apparatus.

## **Contaminated Land**

The site has several former industrial uses, was originally part of the steel works and later the site of a chemical works. In addition a gas holder was once located on this site, as such there are several land contamination issues being flagged for the site. Part of the application is to remediate the site to such a degree to allow future development. As such the application is accompanied by a desk study report, ground investigations, gas report, generic quantitative risk assessment, controlled waters detailed quantitative risk assessment, factual report product investigation report and earthwork specifications.

All the information submitted has been thoroughly assessed and discussed with both the Local Authority's Land Contamination Officer and Natural Resources Wales (NRW). However they have both raised concerns with the proposed testing and remediation as submitted, and have advised that further testing and information would be required.

One of the main issues is the lack of site Investigation work and in particular in and around the gas holder area. This is of particular concern as typically gas holders on brownfield sites have the potential to act as a source of pollution which could impact the wider site and off-site. NRW have also advised that they have found it difficult to replicate results for areas where there may be a source. From recent bail down sampling the thickness of the hydrocarbons was not consistent. As such Both the Land

Contaminating Officer and NRW have recommended further site investigations are carried out in particular in and around the location of the gas holder.

They have both strongly advised that they would not recommend remediation based on results that cannot be replicated or upon partial site investigations, and advised that that remediation should be re considered once the whole of the site had been sampled.

The Local Authority's Land Contamination officer have also raised a concern with the Habitat Mitigation Area which is currently planned to be off-site from the main site. Any work to establish a Habitat Mitigation Area on or off-site such as ground works etc. would need to be included in the Desk Study and initial Conceptual Site Model and incorporated into the Site Investigation Works.

It is considered that to address the above concerns a raft of suitably worded conditions can be imposed to address the impact of the development upon Human Health and Controlled Waters. NRW and the Authority's Land contamination section have advised that their concerns would be alleviated with appropriate conditions in place. The applicant has been advised of the issues raised above and are happy to deal with these requirements as pre commencement conditions.

Due to the risks and environmental implications associated with this site NRW have also recommended that a construction Environmental management plan is provided prior to any works being undertaken, suggesting a list of topics it should cove. This can be imposed via a suitably worded condition

# Listed Buildings and Archaeology

While the specific impacts on the nearby listed building would be considered under a future application, having regard to the duty under section 66 of the Planning (Listed Buildings and Conservation Areas) Act 1990 to have *special regard* to the setting of listed buildings, it is considered that the enabling works proposed under this application would have no unacceptable impacts on its setting.

Cadw have assessed the proposal and have advised they have no objections as there is no unacceptable impact upon any listed building

Glamorgan Gwent Archaeological Trust has advised that the majority of the proposed development area is largely comprised of either hardstanding surfaces, topsoil or compacted made ground, with further underlying deposits of made ground, ranging in depths from 1m to 3.40m below ground level. Therefore, it is considered that the previous industrial use and subsequent demolition and landscaping have extensively disturbed the area, and consequently, it is our opinion that it is unlikely that any archaeological remains would be encountered or disturbed during the course of the current proposals.

As a result, there is unlikely to be an archaeological restraint to this proposed development and consequently GGAT have no objections to the positive determination of this application.

## Section 106 Planning Obligations

Local Development Plan Policy SP 4 (Infrastructure) states that "Developments will be expected to make efficient use of existing infrastructure and where required make adequate provision for new infrastructure, ensuring that there are no detrimental effects on the area and community. Where necessary, Planning Obligations will be sought to ensure that the effects of developments are fully addressed in order to make the development acceptable".

Policy I1 (Infrastructure Requirements) then states that "In addition to infrastructure improvements necessary to make a development acceptable in health, safety and amenity terms, additional works or funding may be required to ensure that, where appropriate, the impact of new development is mitigated. These requirements will include consideration of and appropriate provision for: Affordable housing; Open space and recreation facilities; Welsh language infrastructure (in language Sensitive Areas); Community facilities including community hubs; Biodiversity, environmental and conservation interests; Improving access to facilities and services including the provision of walking and cycling routes; Historic and built environment and public realm improvements; Community and public transport; Education and training.

The Community Infrastructure Levy Regulations 2010 came into force on 6<sup>th</sup> April 2010 in England and Wales. They introduced limitations on the use of planning obligations (Reg. 122 refers). As of 6<sup>th</sup> April 2010, a planning obligation may only legally constitute a reason for granting planning permission if it is:

- (a) necessary to make the development acceptable in planning terms:
- (b) directly related to the development; and
- (c) fairly and reasonably related in scale and kind to the development.

In this case, the proposal relates to a planning application for infrastructure to open up land for employment, as such it is considered that the proposal would not be required to provide any s106 provision.

## **CONCLUSION**

The decision to recommend planning permission has been taken in accordance with Section 38 of The Planning and Compulsory Purchase Act 2004, which requires that, in determining a planning application the determination must be in accordance with the Development Plan unless material considerations indicate otherwise. The Development Plan comprises the Neath Port Talbot Local Development Plan (2011–2026) adopted January 2016.

It is considered that the proposal development would help bring this designated strategic regeneration area to fulfilment with an aim to provide a mixed use development that will increase employment opportunities within Port Talbot and surrounding areas. The proposal therfore represents an appropriate form of development that would have no unacceptable impact on visual amenity and the character of the area as a whole. Highway and pedeststrian safety, residential amenity, pollution, flooding and biodiversity. Accordingly, the proposed development is in accordance with Policies SP1, SP2, SP3 SP4, SP5, SP7, SP11, SP12, SP15, SP16, SP20, SP21, SRA2, SC1, I1, H1/17,\_\_EC1/4, EN6, EN8, TR1, BE1 and R1/3 of the Neath Port Talbot Local Development Plan.

It is further considered that the decision complies with the Council's well-being objectives and the sustainable development principle in accordance with the requirements of the Well-being of Future Generations (Wales) Act 2015.

<u>RECOMMENDATION</u> Approve with conditions

Conditions:-

# **Time Limit Conditions**

1 The development shall begin no later than five years from the date of this decision.

Reason:

To comply with the requirements of Section 91 of the Town and Country Planning Act 1990.

# **List of Approved Plans**

2 The development shall be carried out in accordance with the following approved plans and documents:

C2014B-LOC-001-P C2014B-CR-0001-P C2014B-GA-0101-P	Location Plan (Rev B) Contractor Routes General Arrangement- Access Road		
C2014B-GA-0104-P	General Arrangement Standard Details		
C2014B-SC-0201-P carpark extension	Site Clearance main development site and		
C2014B-F-0301-P Acco	mmodation Works		
C2014B-DR-0501-P	Drainage Main Development		
C2014B-DR-0504-P	Drainage Long section and Control Camber		
Details	Drainage Long Section and Control Camber		
C2014B-DR-0505-P	Drainage Construction Details and Typical		
sections			
C2014B-DR-0506-P	Drainage Standard Details		
C2014B-DR-0507-P	Drainage Gulley Types and Gulley		
Connections			
C2014B-EW-0601-P	Earthworks		
C2014B-EW-0602-P	Biodiversity Mitigation Areas (Rev A)		
	Disarronally minigation mode (not my		
C2014B-RP-0701-P	Road Pavements		
C2014B-RP-0701-P C2014B-K-1101-P	• • • • • • • • • • • • • • • • • • • •		
	Road Pavements		
C2014B-K-1101-P	Road Pavements Kerbs Footways and paved Areas		
C2014B-K-1101-P C2014B-RM-1201-P	Road Pavements Kerbs Footways and paved Areas Traffic Signs and Road Markings		
C2014B-K-1101-P C2014B-RM-1201-P C2014B-PL-1301-P	Road Pavements Kerbs Footways and paved Areas Traffic Signs and Road Markings Lighting Design		
C2014B-K-1101-P C2014B-RM-1201-P C2014B-PL-1301-P C2014B-PL-1302-P C2014B-CU-1701-P Arrangement 1 of 2	Road Pavements Kerbs Footways and paved Areas Traffic Signs and Road Markings Lighting Design Lighting Standard Detail		
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C2014B-K-1101-P C2014B-RM-1201-P C2014B-PL-1301-P C2014B-PL-1302-P C2014B-CU-1701-P Arrangement 1 of 2 C2014B-CU-1702-P arrangement 2 of 2 C2014B-SU-2701-P	Road Pavements Kerbs Footways and paved Areas Traffic Signs and Road Markings Lighting Design Lighting Standard Detail Flood mitigation Culvert General  Flood mitigation Culvert general  Existing Services		

C2014B-XS- 0003 Cross section 2 of 2 C2014B-DR-WW-0001 Drainage main Development C2014B-SU-AWM-D-001 Afan water Main

#### Reason:

In the interests of clarity.

## **Pre-Commencement Conditions**

3 Prior to any development commencing on site, the developer must do the following:-

a)Notify the Local Planning Authority in writing that you intend to commence development by submitting a Formal Notice under Article 24B of the Town and Country Planning (Development Management Procedure) (Wales) Order 2012 (DMPWO) in the form set out in Schedule 5A (a newly inserted Schedule) of the DMPWO (or in a form substantially to the like effect); and

b)Display a Site Notice (as required by Section 71ZB of the 1990 Act) in the form set out in Schedule 5B (a newly inserted Schedule) of the DMPWO (or in a form substantially to the like effect), such Notice to be firmly affixed and displayed in a prominent place, be legible and easily visible, and be printed on durable material. Such Notice must thereafter be displayed at all times when development is being carried out.

#### Reason:

To comply with procedural requirements in accordance with Article 24B of the Town and Country Planning (Development Management Procedure) (Wales) Order 2012 (DMPWO) and Section 71ZB of the Town and Country Planning Act 1990.

NOTE: Templates of the required Notice and Site Notice are available to download at www.npt.gov.uk/planning

4 No development shall commence on site, including site clearance, until a Construction Environmental Management Plan (CEMP) has been submitted to and approved in writing by the Local Planning Authority. The CEMP shall be made with reference to the requirements of British Standard BS5228-1:2009 - "Code of practice for noise and vibration control on construction and open sites". The CEMP should include the following information: -

- (a) Construction methods: details of the extent and phasing of development; details of construction materials or techniques to be used; details for the storage and management of plant and materials used in constructing the development and details, waste and contaminated land.
- (b) General Site Management: details of the construction programme including timetable; details of site clearance; construction drainage, site setup plan detailing sensitive receptors, buffer zones and relevant protection measure maintenance of security hoarding including decorative displays and facilities for public viewing; details of complaint investigation procedures.
- (c) Control of Nuisances: Identification of the significant construction and demolition noise & vibration sources; details of physical and operational management controls necessary to mitigate noise & vibration emissions; A dust management plan (in accordance with the IAQM guidance on demolition and construction) and measures to control light spill.
- (d) Traffic Management: details of site deliveries; details for the loading and unloading of plant and materials; details of wheel wash facilities; details for the parking of vehicles of site operatives and visitors; The erection and maintenance of security hoarding; A scheme for recycling/disposing of waste resulting from demolition and construction works and a scoping route for all deliveries to and from the development.
- (e)Hours of working on site, including specified hours for deliveries; details of restrictions to be applied during construction and demolition works (including timing, duration and frequency of works) to prevent noise or nuisance amenity issues to surrounding properties.
- (f) Biodiversity Management: tree and hedgerow protection, invasive species management (to include Himalayan balsam and Japanese knotweed), species/habitats protection and mitigation measures.
- (g) Water Framework Directive (WFD) Assessment: details of the proposal to be assessed against the Water Framework Directive's objectives.
- (h) Soil management: topsoil stripping, storage and amelioration for re-use.
- (i) CEMP masterplan: detailing the development, location of landscape and environmental resources, design proposals and objectives for integration and mitigation.

- (j)Resource Management: fuel and chemical storage, waste management, water consumption and energy consumption.
- (k) Pollution Prevention: demonstrate compliance with relevant Guidelines for Pollution Prevention, incident response plan and site drainage plan.
- (I)Responsible Persons: details of the persons and bodies responsible for activities associated with the CEMP and emergency contact details

The CEMP shall be implemented as approved throughout the site preparation and construction phases of the development.

#### Reason:

In order to ensure necessary management measures are agreed and implemented to protect local amenity, especially for people living and/or working nearby, highway safety during construction, biodiversity, controlled waters, human health and to accord with Policies BE1, EN7, EN8 and TR2 of the Local Development Plan.

- Notwithstanding the submitted information, No Development shall commence until a scheme which shall include the following components to deal with the risks associated with contamination of the site is undertaken by competent persons in accordance with the following document:-Development of Land Affected by Contamination: A Guide for Developers (WLGA & EAW, 2012) and shall each be submitted to and approved, in writing, by the Local Planning Authority:
  - 1. A preliminary risk assessment of the application site and the biodiversity mitigation area 2 shown on drawing C2014B / EW / 0602 which has identified:
  - a) all previous uses
  - b) potential contaminants associated with those uses
  - c) a conceptual model of the site indicating sources, pathways and receptors
  - d) potentially unacceptable risks arising from contamination at the site.
  - 2. A site investigation scheme, based on (1) to provide information for a detailed assessment of the risk to all receptors that may be affected, including those off site.

- 3. The site investigation results and the detailed risk assessment (2) and, based on these, an options appraisal and remediation strategy giving full details of the remediation measures required and how they are to be undertaken.
- 4. A verification plan providing details of the data that will be collected in order to demonstrate that the works set out in (3) are complete and identifying any requirements for longer-term monitoring of pollutant linkages, maintenance and arrangements for contingency action.

Any changes to these components require the express consent of the Local Planning Authority. The scheme shall be implemented as approved.

#### Reasons

To ensure that information provided for the assessment of the risks from land contamination to the future users of the land, neighbouring land, controlled waters, property and ecological systems is sufficient to enable a proper assessment, and to ensure that risks from land contamination to the future users of the land and neighbouring land are minimised, together with those to controlled waters, property and ecological systems, and to ensure that the development can be carried out safely without unacceptable risks to workers, neighbours and other offsite receptors. Natural Resources Wales considers that the controlled waters at this site are of high environmental sensitivity due to proximity to surface water and being situated on a Secondary A aquifer. Contamination is known/strongly suspected at site due to historical contaminative uses, and to ensure compliance with Policies SP16 and EN8 of the Neath Port Talbot Local Development Plan.

Notwithstanding the submitted information, no development shall commence until a verification report demonstrating completion of the works set out in the approved remediation strategy and the effectiveness of the remediation is submitted to and approved, in writing, by the Local Planning Authority. The report shall include results of sampling and monitoring carried out in accordance with the approved verification plan to demonstrate that the site remediation criteria have been met. It shall also include any plan (a "long-term monitoring and maintenance plan") for longer-term monitoring of pollutant linkages, maintenance and arrangements for contingency action, as identified in the verification plan, and for the reporting of this to the Local Planning Authority.

#### Reasons

To ensure that risks from land contamination to the future users of the land and neighbouring land are minimised, together with those to controlled waters, property and ecological systems, and to ensure that the development can be carried out safely without unacceptable risks to workers, neighbours and other offsite receptors, and to demonstrate that the remediation criteria relating to controlled waters have been met, and (if necessary) to secure longer-term monitoring of groundwater quality. This will ensure that there are no longer remaining unacceptable risks to controlled waters following remediation of the site, and to ensure compliance with Policies SP16 and EN8 of the Neath Port Talbot Local Development Plan.

No development shall commence until details of a method statement and risk assessment for the protection of the structural condition of the water main assets crossing the site has been submitted to and approved in writing by the Local Planning Authority. The approved protection measures shall be implemented in full before any other development hereby permitted has commenced, and shall be retained at all times for the duration of the approved operations including the restoration works.

#### Reason:

To ensure that the proposed development does not affect the integrity of the public water supply system in the interests of public health and safety, and to and ensure the development complies with Policy SP16 and BE1 of the Neath Port Talbot Local Development Plan

Notwithstanding the submitted information, no development shall commence until a scheme is submitted to and approved in writing by the Local Planning Authority detailing the Tata pipe diversion having regard to Welsh Waters apparatus which is in the vicinity. The pipe shall be diverted in accordance with the agreed details Reason

To ensure the Tata water pipe diversion does not have any unacceptable impact upon welsh waters apparatus and public health and safety and ensure the development complies with Policy SP15 and BE1 of the Neath Port Talbot Local Development Plan

9 Notwithstanding the submitted information, no development shall commence until a scheme has been submitted to and approved in writing by the Location Planning Authority detailing landscaping and biodiversity mitigation measures on both the application site and the

biodiversity mitigation areas identified on Dwg. C2014B/EW/0602 Rev A, along with a timescale for their implementation and completion. The mitigation shall be implemented in accordance with the agreed timescale and maintained as such thereafter.

#### Reason:

In the interest of biodiversity enhancement and mitigation and visual amenity, and to ensure the development complies with Policies SP15 and EN6 of the Neath Port Talbot Local Development Plan.

Notwithstanding the submitted information, prior to the commencement of development, a landscape management plan, including management responsibilities and maintenance, for all landscaped and biodiversity mitigation areas (as identified on Dwg. C2014B/EW/0602 Rev A), to also include how the site will be managed post construction, shall have been submitted to and approved in writing by the Local Planning Authority. The landscape management plan shall be implemented and adhered to in accordance with the approved details thereafter.

#### Reason:

In the interest of visual amenity, and to ensure the long term management and maintenance of all landscaped areas that lie outside of the curtilage of individual properties, and to ensure the development complies with Policies SP15 and BE1 of the Neath Port Talbot Local Development Plan.

#### **Action Conditions**

In the event that contamination is found at any time when carrying out the approved development that was not previously identified, work on site shall cease immediately and shall be reported in writing to the Local Planning Authority. A Desk Study, Site Investigation, Risk Assessment and where necessary a Remediation Strategy must be undertaken in accordance with the following document:-Development of Land Affected by Contamination: A Guide for Developers (WLGA & EAW, 2012). This document shall be submitted to and agreed in writing with the Local Planning Authority. Prior to occupation of the development, a verification report which demonstrates the effectiveness of the agreed remediation, shall be submitted to and agreed in writing with the Local Planning Authority.

#### Reasons

To ensure that risks from land contamination to the future users of the land and neighbouring land are minimised, together with those to controlled waters, property and ecological systems, and to ensure that the development can be carried out safely without unacceptable risks to workers, neighbours and other off site receptors. Given the complexity of the site it is considered possible that there may be unidentified areas of contamination at the site that could pose a risk to controlled waters if they are not remediated, and to ensure compliance with Policies SP16 and EN8 of the Neath Port Talbot Local Development Plan.

All works shall be subject to Road Safety Audits, stages 2, 3 and 4 in accordance with the Design Manual for Roads and Bridges. Each stage of the Road Safety Audit shall be submitted to and approved in writing by the Local Planning Authority. Stage 2 shall be submitted prior to the first beneficial use of the development; Stage 3 shall be submitted upon completion of the development, and stage 4 shall be submitted 1 year after the completion of the development. All issues highlighted at each stage shall be addressed to the written approval of the Local Planning Authority within 3 months of approval of that stage of the Road Safety Audit.

#### Reason

In the interest of highway and pedestrian safety and to ensure accordance with Policies TR1, TR2 and BE1

# **Regulatory Conditions**

13 No surface water and/or land drainage shall be allowed to connect directly or indirectly with the public sewerage network and/or the highway drainage network

#### Reason:

To prevent hydraulic overloading of the public sewerage system and highway drainage network, to protect the health and safety of existing residents and ensure no pollution of or detriment to the environment, and to and ensure the development complies with Policy SP16 and BE1 of the Neath Port Talbot Local Development Plan.

No infiltration of surface water drainage into the ground is permitted other than with the express written consent of the Local Planning Authority, which may be given for those parts of the site where it has been demonstrated that there is no resultant unacceptable risk to controlled waters. The development shall be carried out in accordance with the approval details.

#### Reason

There is an increased potential for pollution from inappropriately located infiltration systems such as soakaways, unsealed porous pavement systems or infiltration basins and to and ensure the development complies with Policy SP16 and BE1 of the Neath Port Talbot Local Development Plan.



# SECTION A - MATTERS FOR DECISION

## **Planning Applications Recommended For Approval**

APPLICATION	I NO: P2020/0505	<b>DATE:</b> 09/07/2020	
PROPOSAL:	Single storey rear extension.		
LOCATION:	2 Taillwyd Road, Neath Abbey SA10 7DT		
APPLICANT:	Mr Tim Burden		
TYPE:	Full Plans		
WARD:	Dyffyn		

## **BACKGROUND**

This application is brought to Planning Committee in accordance with the Council's delegated arrangements because the applicant Mrs Julie Burden is an employee of the Authority's Highway Section and is involved in the development management process.

## SITE AND CONTEXT

The application property comprises a detached dwelling located at 2 Taillwyd Road, Neath Abbey. The dwelling is sited within a long linear plot located adjacent to the railway line. The side elevation of the dwelling runs parallel with Taillwyd Road and the principal elevation is located to the side of the property when viewed from the highway. The property is at a lower level that the adjoining highway and has a brick wall running along its boundary on Taillwyd Road. The property is bounded by undeveloped land, the railway line and railway bridge.

The property already benefits from a two storey flat roofed side extension located adjacent to the highway and a single storey rear extension. Vehicular access is under the railway bridge to the rear of the property. There is an outbuilding and hard surfaced vehicular car parking area to the rear of the property.

# **DESCRIPTION OF DEVELOPMENT**

This application proposes the construction of a single storey flat roofed kitchen/diner extension to the rear elevation. The submitted plans indicate that the existing single storey flat roofed extension is to be removed and a larger single storey flat roofed extension constructed.

The proposed extension will project 5 metres from the rear and side wings of the property for a width of 9.6 metres. It will have a flat roof of a maximum height of 3.2 metres. The extension will benefit from bi-fold doors and a window to the rear elevation as well as another window to the side elevation. The extension will be finished in spar dash on a render plinth to match the existing dwelling.

### **PLANNING HISTORY**

The site has the following relevant planning history: -

- 1989/0738 Creation of new access Approved 2.12.89
- 1979/0236 New access Refused 24.7.79

## **CONSULTATIONS**

**Dyffryn Community Council** – No reply therefore considered to be no objections.

A site notice was displayed on 31.7.20. To date no responses have been received.

# **REPORT**

# **Planning Policies**

The Development Plan for the area comprises the Neath Port Talbot Local Development Plan which was adopted in January 2016, and within which the following policies are of relevance:

- Policy BE1 Design
- Policy TR2 Design and Access of New Development

# <u>Issues</u>

Having regard to the above, the main issues to consider in this application relate to the impact on the visual amenity of the area, the amenities of neighbouring residents and highway safety.

# **Impact on Visual Amenity**

The proposed extension will be at the rear of the dwelling, however as the property is sited with its side elevation running parallel to the highway the extension will be visible from the highway. However, as the dwelling is at a lower level than the adjoining highway the majority of the extension will screened by the existing brick boundary wall. The extension will also be viewed against the existing two storey side extension, as a result it is considered that the proposal will not undermine the overall appearance, design, proportions and finishes of the existing property.

The siting of the extension below the level of the highway results in the majority of it being screened by the boundary wall. This difference in ground levels this will ensure the proposed extension will not impact upon the character and appearance of the street scene. Whilst, it is acknowledged that there would a partial view of the extension from neighbouring properties on the opposite side of the street, its limited size and finish will ensure that it will not adversely impact upon the visual amenity of the surrounding area.

It is therefore considered that the proposed development will not impact detrimentally upon the host dwelling nor will it detract from the character and appearance of the street scene and surrounding area in accordance with Policy BE1 of the Neath Port Talbot Local Development Plan.

## Impact on Residential Amenity

Due to the siting of the property there are no immediate neighbours, the nearest neighbouring properties are located on the opposite side of Taillwyd Road some 10 metres away. The extension is limited in height and as such is not considered to have an adverse impact with regard to overbearing or overshadowing impacts.

The bi-fold doors, window to the rear elevation as well as the window to the side elevation will all overlook the garden of the application property. As there are no immediate neighbours it is not considered to have an adverse impact from overlooking issues to the neighbouring properties.

Therefore, it is considered that the amenities of the neighbouring residents will be safeguarded and the proposal complies with the Household Extension Design Guide and would be in accordance with Policy BE1 of the Neath Port Talbot Local Development Plan.

# Parking and Access Requirements and Impact on Highway Safety

The property benefits from a large hard surfaced parking area which is accessed via the vehicular access under the nearby railway bridge. The addition of a kitchen/dining room extension is not considered to have an adverse impact on highway and pedestrian safety.

As such, the development is in accordance with Policy TR2 of the Neath Port Talbot Local Development Plan.

## <u>Other</u>

Due to the history of the land within the area a condition is attached regarding unexpected land contamination.

A note is also added as the property is located within a low risk coal mining area.

A small area of the curtilage is within a Natural Resources Flood Zone (C2 and B1), however this area does not cover the dwelling or the proposed extension.

## **CONCLUSION**

The decision to recommend planning permission has been taken in accordance with Section 38 of The Planning and Compulsory Purchase Act 2004, which requires that, in determining a planning application the determination must be in accordance with the Development Plan unless material considerations indicate otherwise. The Development Plan comprises the Neath Port Talbot Local Development Plan (2011–2026) adopted January 2016.

It is considered that the proposal represents an appropriate form of development that would have no unacceptable impact on the amenities of neighbouring residents, visual amenity of the area or highway and pedestrian safety. Accordingly, the proposed development is in accordance with Policies BE1 (Design) and TR2 (Design and Access of New Development) of the Neath Port Talbot Local Development Plan.

It is further considered that the decision complies with the Council's well-being objectives and the sustainable development principle in accordance with the requirements of the Well-being of Future Generations (Wales) Act 2015.

# RECOMMENDATION Approve with conditions

## **Conditions:-**

## **Time Limit Conditions**

1 The development shall begin no later than five years from the date of this decision.

#### Reason:

To comply with the requirements of Section 91 of the Town and Country Planning Act 1990.

# List of Approved Plans

2 The development shall be carried out in accordance with the following approved plans and documents:

Location Plan- received 27.7.20
Block Plan - received 27.7.20
General Plan - Drawing no. Burden/01/02 - received 14.9.20

#### Reason:

In the interests of clarity.

#### **Action Conditions**

In the event that contamination is found at any time when carrying out the approved development that was not previously identified, work on site shall cease immediately and shall be reported in writing to the Local Planning Authority. A Desk Study, Site Investigation, Risk Assessment and where necessary a Remediation Strategy must be undertaken in accordance with the following document:- Land Contamination: A Guide for Developers (WLGA, WAG & EAW, July 2006). This document shall be submitted to and agreed in writing with the Local Planning Authority. Prior to occupation of the development, a verification report which demonstrates the effectiveness of the agreed remediation, shall be submitted to and agreed in writing with the Local Planning Authority.

#### Reason:

To ensure that risks from land contamination to the future users of the land and neighbouring land are minimised, together with those to controlled waters, property and ecological systems, and to ensure that the development can be carried out safely without unacceptable risks to workers, neighbours and other off site receptors, and to ensure compliance with Policies SP16 and EN8 of the Neath Port Talbot Local Development Plan.

#### SECTION B - MATTERS FOR INFORMATION

## AFAN VALLEY ADVENTURE RESORT - UPDATE REPORT

APPLICATION NO: P2018/0493		<b>DATE:</b> 25/07/2018
PROPOSAL:	proposed adventure relodges/apartments, 10 central plaza containing and shops, adventure buildings (including X-sand Trax & Trail), restand administration and main for approx. 850 cars, pedrainage and engineer profiling of land, bound structures, external light public rights of way. According to the property of the p	cation (including access) for a esort comprising 600 no. 0-bed hotel with associated spa, or grestaurants, leisure activities activities and associated sports, alpine/ski, forest activities aurants and associated intenance buildings and parking blus associated landscaping, ring operations including redary treatment, retaining hing and CCTV, and diversion of dditional and amended in 25/01/2019 and 07/02/2019 with regard to biodiversity, mpact, social economic impact with modifications to the neters plan.
LOCATION:		Croeserw Cymmer, Port Talbot
APPLICANT:	Afan Valley Limited	
TYPE:	Outline	
WARD:	Cymmer	

# **BACKGROUND**

Original Committee Resolution

On 19<sup>th</sup> March 2019 Officers brought the above planning application for the proposed 'Afan Valley Adventure Resort' before the Planning Committee, at which time Members resolved as follows:

1. That following the site visit prior to today's meeting on 19 March, 2019, and in accordance with Officers' recommendations, Application No.P2018/0493 be approved, subject to the conditions detailed in the circulated report (as revised in the circulated amendment sheet), and subject to the applicant entering into a

Section 106 Agreement with the broad Heads of Terms detailed in the circulated report: -

- Inclusion of a Legal Framework to address provision of Solar farm site and another off-site compensation site/s and associated Habitat Management Plans in accordance with a sequential approach
- Contribution towards / provision of access to and improvements to National Cycle Network Route 885
- Implementation (as far as practicable having regard to site works) of advanced structural landscaping.
- 2. That if the required section 106 agreement is not completed within six months of the date of this resolution (unless the LPA has otherwise agreed to an extension of this time limit in writing), that delegated authority is given to refuse planning permission on the basis that in the absence of the required legal agreement, the identified environmental impacts of the development, notably on biodiversity / habitat, would not be mitigated, precise reasons to be agreed in consultation with the Chair of Planning.
- 3. That delegated authority is given to the Head of Planning & Public Protection and Development Manager – Planning, to make changes to the conditions and/or Heads of Terms of the required legal agreement, subject to consultation with the Chair of Planning, up to the point where the legal agreement is signed and outline consent issued.

Links are provided below to the Committee documentation from 19<sup>th</sup> March 2019: -

- Officer's report
- Amendment Sheet
- Minutes

# Actions Subsequent to Committee Resolution

Following the original Committee resolution, little initial progress was made with the developer or its appointed agent towards resolving such legal issues. In addition, and as outlined in the <u>Update report</u> presented to Members on September 24<sup>th</sup> 2019, significant matters of concern were raised in the National press and on television concerning the alleged serious financial issues and irregularities concerning Northern

Powerhouse Developments (NPD) and its Director Gavin Woodhouse, the company and person behind the applicant, Afan Valley Limited.

Most pertinently for this Authority, these allegations of financial impropriety raised concerns relating to the information that was contained in the Business Plan submitted by the applicants on 7<sup>th</sup> February 2019, and which formed a significant part of the officer's appraisal of the application in question.

The 24<sup>th</sup> September 2019 Update report to members identified that, subsequent to reporting of financial allegations relating to Northern Powerhouse Developments, ongoing discussions have been led by Peter Moore who, despite stepping down from his role with NPD, has emphasised in writing and through recent actions that he remains committed to driving the project forward in conjunction with the appointed interim managers / administrators Duff & Phelps. It is also emphasised that Mr Moore was not the subject of or linked with any financial impropriety.

The further report put before Members on September 24<sup>th</sup> 2019 also provided an update with regards to the signing of the S106 Agreement and notably considered the updated business/ financial case which had been put forward and was required to be re-assessed against Policy TO1 of the LDP. At this meeting, and based upon that updated business / financial case, it was resolved that Members reaffirm their support for the development on the following basis:

- That planning permission be GRANTED for the development subject to the conditions detailed below, and subject to signing of a legal agreement under section 106 based on the following broad Heads of Terms:
  - Inclusion of a Legal Framework to address provision of Solar farm site and another off-site compensation site/s and associated Habitat Management Plans in accordance with a sequential approach
  - Contribution towards / provision of access to and improvements to National Cycle Network Route 885
  - Implementation (as far as practicable having regard to site works) of advanced structural landscaping.
- 2. That if the required section 106 agreement is not completed by 31<sup>st</sup> March 2020, that delegated authority is given to refuse

planning permission on the basis that in the absence of the required legal agreement, the identified environmental impacts of the development, notably on biodiversity / habitat, would not be mitigated, precise reasons to be agreed in consultation with the Chair of Planning.

3. That delegated authority is given to the Head of Planning & Public Protection and Development Manager – Planning, to make changes to the conditions and/or Heads of Terms of the required legal agreement, subject to consultation with the Chair of Planning, up to the point where the legal agreement is signed and outline consent issued.

Since that date, positive discussions have been ongoing with Peter Moore and the appointed agents in respect of finalising the required section 106 legal agreement. In this respect, although the original 31<sup>st</sup> March 2020 'deadline' has passed, officers have continued with such negotiations/ discussions having regard to the potential strategic significance of the development and the inevitable impact on timescales during the ongoing Covid-19 pandemic.

Notably, these discussions have included the Council being kept informed of ongoing progress by Peter Moore to secure the development finance necessary to implement his overarching vision put before Members at previous meetings.

Matters have, however, recently stalled with it becoming increasingly clear that the site owners / administrators are looking first and foremost to achieve a planning permission for the development (presumably to maximise land value). While understanding the economic case for such a stance, there is significant concern that this will put at risk delivery of the vision put before the Council by Peter Moore and his partners. Accordingly, Officers are concerned that the overall deliverability of the vision, and ultimately compliance with Policy TO1, is at risk.

# **PURPOSE OF REPORT**

Within the above context, the purpose of this report is to update Members of recent correspondence which has been sent to the applicants and the potential implications for this development and the resolution of Members to grant planning permission for the development.

## Recent Correspondence

On 12<sup>th</sup> June 2020, the Director of Environment and Regeneration wrote to the applicant (owner/administrator) emphasising the positive ongoing progress and continued support of the Council for the project. A copy of the letter is provided in full at Appendix A.

The letter emphasised Officers' view of the important role of Peter Moore in the project 'vision' as follows: -

I think it is fair to say that we have been very impressed with Mr. Moore's passion for and dedication to this project, his history in delivering national tourism projects elsewhere in the country, his continuing relationships with key partners (such as Landal Green Parks, Bear Grylls, Neuman Aqua and SnowFlex), and more recently his ability to secure the interest of substantial investors who are key to delivering this scheme beyond the outline planning stage. For this reason, Mr. Moore's role in this project appears to be critical to ensure that it delivers on its vision and continues to remain in compliance with Policy TO1 of the Neath Port Talbot Local Development Plan which requires the developer to demonstrate deliverability.

Moreover, the letter noted the economic uncertainties surrounding Covid-19 and the importance of such a project being truly deliverable, as follows: -

The events of recent months have, however, brought firmly into focus the importance of planning as part of the economic recovery post Covid-19 for Wales as a whole and for NPT in particular. Indeed, this message is coming across very clearly from the Welsh Government. In this wider economic context, and having regard to the history of undelivered development on this site, together with other failed large-scale strategic projects elsewhere in Wales, the Council is understandably keen to ensure that any planning decision on such a significant development has the best prospects of being delivered. Issuing a planning permission would, on the face of it be a dramatic statement of intent for this part of Wales, and one which will be greeted with huge enthusiasm locally, but if it were to once again fail to deliver on its vision would undeniably represent a failure on the part of the Planning Authority to ensure such a project was truly deliverable and worthy of the unstinting support it has been given.

Officers thus sought assurances from the applicant to offer comfort by confirming what measures are in place to deliver this project in terms of creative vision, option agreements and /or securing finance.

Although discussions with the agent continued, the applicant failed to respond to the questions raised in the letter and progress has recently stalled, with no further response received to the section 106 agreement negotiations. Accordingly, on 11<sup>th</sup> September 2020 the Chief Executive

wrote to the agent expressing disappointment that we had not received a response to the earlier letter.

His letter (Appendix B) also expressed the view that "the only way forward for this site is for [the applicant] to engage with Mr. Moore to deliver on his vision, with his partners. Without this, I feel it is unlikely that Members will be satisfied that the proposal is indeed deliverable in compliance with Policy T01 ... and I anticipate that Members may not look favourably in terms of its positive determination".

The letter has also given the applicant a deadline of **31**<sup>st</sup> **October 2020** for them to provide to the Council confirmation that there is a funded proposal which is deliverable.

Advising them that this report will be provided to members (with their opportunity to attend Committee and address members should they so wish) the letter also emphasises that "without tangible evidence that funding agreements are in place to secure delivery of the project in accordance with the vision set out in the application submissions, then I feel it is very likely that the goodwill and support offered to date by this Authority can no longer be sustained, and a recommendation is likely to be made that the scheme no longer meets the required policy tests".

Realistically, this means confirmation that they have reached agreement with Peter Moore which will ensure that he remains as the driving force for delivery of the project, along with his partners.

This does not mean that Officers do not support the delivery of the Afan Valley Adventure Resort scheme - indeed quite the contrary. However it must be acknowledged that a number of leisure developments have been proposed for this site dating back decades, none of which have progressed beyond the planning stage. In contrast the currently proposed scheme, due to its vision, the experience of the parties involved and the funding that they are in the process of securing. suggests that there is a reasonable chance that a scheme will now be implemented. This is however reliant upon the continued involvement of experienced leisure operators including Mr Peter Moore, who has been instrumental in progressing this application to this stage in addition to securing the interest of major investors. In the absence of the continued involvement of these operators, it is not possible to confirm with any confidence the deliverability of this scheme in accordance with planning policy requirements. In other words, we can no longer support the grant of planning permission without any certainty of delivery, since to do so would risk granting a consent which would promise much but deliver little, similar to the position experienced in relation to the previous proposals for this site.

During any time, offering such hope without delivery would be devastating for the community, but in the current economic times, and with an eye on the need to deliver post-Covid prosperity for NPT and the wider South Wales region, this would undeniably represent a failure on the part of the Planning Authority to ensure such a project was truly deliverable and worthy of the unstinting support it has been given.

It is emphasised that the appointed agent, Nineteen 47, and their specialist consultants have been in regular dialogue with Officers to progress this application since the amended resolution was made on 24<sup>th</sup> September 2019. They have also confirmed that Peter Moore is at a very advanced stage with a potential funder to deliver this project.

In this regard, it is sincerely hoped that the next six weeks will lead to constructive discussions between Peter Moore and the applicants/ administrators which will give the required degree of confidence that legal mechanisms are in place to secure delivery of the vision brought before members, enable section 106 matters to be finalised, and for a planning permission to be issued.

Members are further advised that, provided a positive response is received, the further report will seek to address the outstanding matters raised by the s106 discussions, including a review of the 'planning balance' to reflect a biodiversity 'back-stop' financial contribution, together with changes to conditions, all to enable a decision to be issued shortly thereafter.

However, should the matters raised above not lead to a satisfactory response, then the further report will seek to re-assess the proposal to determine whether it remains in accordance with Policy TO1 in respect of the concerns over deliverability of the submitted scheme.

## RECOMMENDATION

That Members note the above for information only.

## **APPENDIX A**



Dyddiad/ Date
Rhif Ffôn/ Direct Line
Ebost/ Email
Cyswllt/ Contact
Eich cyf / Your ref
Ein cyf/ Our ref

12<sup>th</sup> June 2020 01639 686727 <u>s.ball@npt.gov.uk</u> Steve Ball

P2018/0493

Mr. Jamie Pyper Nineteen47 Ltd 106 Micklegate York YO1 6JX

#### **BY EMAIL ONLY**

Dear Mr. Pyper,

Proposal: Outline Planning Application (including access) for a Proposed Adventure

Resort comprising 600 no. lodges/ apartments, 100-bed hotel with associated spa, central plaza containing restaurants, leisure activities and shops, adventure activities and associated buildings (including X-Sports, Alpine / Ski, Forest Activities and Trax & Trail), restaurants and associated administration and maintenance buildings and parking for approx. 850 cars, plus associated landscaping, drainage and engineering operations including re-profiling of land, boundary treatment, retaining structures, external lighting and CCTV,

and diversion of public rights of way.

Location: Land At Pen Y Bryn Croeserw Croeserw Cymmer, Port TalboT

Applicant: Afan Valley Ltd, C/O Agent

Ref: P2018/0493

I am writing to you further to our ongoing and productive discussions in respect of the above application.

As you are aware, my officers have been assisting me in progressing this important project through the planning system, with ongoing discussions being both positive and productive. Indeed, since a resolution to grant outline planning permission was agreed by Members, we have been in discussion with NRW and our Estates section to secure an acceptable off site strategic biodiversity site which aims to address the biodiversity impact of this development, and to address all outstanding matters relating to sustainable transport and the finer details of conditions.

Amgylchedd ac Adfywio

**Ceri Morris Pennaeth Cynllunio a Gwarchod y Cyhoedd** Y Ceiau, Ffordd Brunel, Parc Ynni Baglan, Castell-nedd SA11 2GG Ffôn 01639 686868 **Environment and Regeneration** 

www.npt.gov.uk

**Ceri Morris Head of Planning and Public Protection** The Quays, Brunel Way, Baglan Energy Park, Neath SA11 2GG Phone 01639 686868 Whilst these discussions have been positive to date, the additional compensation site has yet to be secured and therefore this has led the Authority to take a wholly proactive stance in developing appropriate clauses in the legal agreement to secure a sequential approach to the provision of such mitigation, along with an agreed 'financial backstop' contribution towards the implementation of biodiversity mitigation in the event such a site cannot be secured. Once we have finalised the finer details within the agreement, and sought ratification through Committee, this approach will help us achieve all of our objectives of bringing forward a potentially transformational development project to the Afan Valley. Which brings me to the issue in hand.

As you and your clients are aware, this site and its tourism potential has for over 20 years been the subject of much anticipation. A number of developers have come and gone over the years with promises of delivering a scheme which would positively benefit the fragile economy and natural environment of the Afan Valley and beyond. For various reasons, and despite positive progress in relation to the regulatory system, none of the developments has progressed beyond the outline planning stage. The local Community has had its hopes dashed previously, and yet welcomes this development with open arms.

For this reason, and given the very strict planning policies in place with regard to developments within the open countryside, we took a very cautious approach before reporting this application to committee back in September 2019, whereby we sought letters of intent from the partners involved in the scheme. Whilst this approach was not positively received at the time by Mr. Woodhouse, I think you will agree that the approach was the right one to take given the position which subsequently unfolded.

Since that time, the former applicant Mr. Gavin Woodhouse has been removed from the project and there remain various interested parties including Mr. Mishon as site owner, the administrators on behalf of Afan Valley Ltd (the applicant, now excluding Mr. Woodhouse) and Mr. Peter Moore who has been leading on the vision and more recently the funding associated with this project.

I think it is fair to say that we have been very impressed with Mr. Moore's passion for and dedication to this project, his history in delivering national tourism projects elsewhere in the country, his continuing relationships with key partners (such as Landal Green Parks, Bear Grylls, Neuman Aqua and SnowFlex), and more recently his ability to secure the interest of substantial investors who are key to delivering this scheme beyond the outline planning stage. For this reason, Mr. Moore's role in this project appears to be critical to ensure that it delivers on its vision and continues to remain in compliance with Policy TO1 of the Neath Port Talbot Local Development Plan which requires the developer to demonstrate deliverability.

The events of recent months have, however, brought firmly into focus the importance of planning as part of the economic recovery post Covid-19 for Wales as a whole and for NPT in particular. Indeed, this message is coming across very clearly from the Welsh Government. In this wider economic context, and having regard to the history of undelivered development on this site, together with other failed large-scale strategic projects elsewhere in Wales, the Council is understandably keen to ensure that any planning decision on such a significant development has the best prospects of being delivered. Issuing a planning permission would, on the face of it be a dramatic statement of intent for this part of Wales, and one which will be greeted with huge enthusiasm locally, but if it were to once again fail to deliver on its vision would undeniably

represent a failure on the part of the Planning Authority to ensure such a project was truly deliverable and worthy of the unstinting support it has been given.

With this in mind, and having regard to the importance of Peter Moore to the project, I am especially mindful that, to our knowledge, Mr. Moore does not currently have a 'legal interest' in this project despite being critical to its delivery. Indeed I understand any option agreements that may exist on the land do so only with Afan Valley Ltd. which Mr. Moore is not part of (due to the recent issues with Mr. Woodhouse). Accordingly at this stage he would not be a signatory to the legal agreement. I have therefore been in discussion with our legal service to establish how we can secure legal comfort which would address this concern.

Such discussions have included the potential to secure the submission of a delivery agreement prior to the submission of reserved matters, thus maximising deliverability of this scheme and reducing the potential for our communities to be let down again. However, of course, it is quite possible that the owner and administrators will have sought themselves to introduce appropriate measures to secure and retain Mr. Moore's involvement, given his importance to the project. Nevertheless, we would be grateful if you could respond to offer us some comfort in this regard by confirming what measures you have put in place to deliver this project in terms of creative vision, option agreements and /or securing finance I look forward to receiving your thoughts on this.

Whilst I am waiting for our legal advice to be finalised, I considered it important to advise you that it is not my intention to report this application to Members of the Planning Committee until I have received that advice and have an agreed way forward with the applicant which enables me to confirm that this scheme remains fully in compliance with Policy TO1.

Please note, however, that the above should not place in any doubt that the Authority remains wholly committed to delivering this potentially Regionally-significant project through to outline planning permission as soon as possible, and beyond to delivery. In this respect, I would reiterate the firm view of my officers and I that Mr. Moore and his team of companies, consultants and potential funders gives this project the best, and probably only, chance of progressing swiftly to delivery. Moreover, I trust that you will understand that the underlying economic issues identified above require us all to work together to ensure planning permission is ultimately issued for a deliverable development.

I therefore trust that we can all work to pull together the various strands of the legal agreement, project team and funding in the very near future so that we can then look positively towards the next stages of the planning process together.

I trust that this sufficiently updates you on my position and look forward to hearing from you.

Yours sincerely,

Nicola Pearce

**Director of Environment & Regeneration** 

Page 74

#### APPENDIX B



Date Dyddiad Direct line Rhif ffôn Contact Cyswllt

11 September 2020 01639 763305 Email Ebost <a href="mailtose.s.phillips@npt.gov.uk">s.phillips@npt.gov.uk</a>

Your ref Eich cyf

Our ref Ein cyf CEX.BLA

Mr. Jamie Pyper Nineteen47 Ltd 106 Micklegate York YO1 6JX

#### **BY EMAIL ONLY**

Dear Mr. Pyper,

**Proposal:** 

Outline Planning Application (including access) for a Proposed Adventure Resort comprising 600 no. lodges/ apartments, 100-bed hotel with associated spa, central plaza containing restaurants, leisure activities and shops, adventure activities and associated buildings (including X-Sports, Alpine / Ski, Forest Activities and Trax & Trail), restaurants and associated administration and maintenance buildings and parking for approx. 850 cars, plus associated landscaping, drainage and engineering operations including re-profiling of land, boundary treatment, retaining structures, external lighting and CCTV, and diversion of public rights of way.

Location:

Land At Pen Y Bryn Croeserw Croeserw Cymmer, Port TalboT

Applicant:

Afan Valley Ltd, C/O Agent

Ref:

P2018/0493

I am writing to you further to Nicola Pearce's letter dated 12th June 2020, and our ongoing and productive discussions in respect of the above.

While I am aware that there have been some discussions following our letter with my Development Manager - Planning, Steve Ball, to date we have not received a formal response from the applicant / administrator. I find this very disappointing given the important content of that correspondence.

Chief Executive's Office Swyddfa'r Prif Weithredwr

Steven Phillips Chief Executive Civic Centre, Port Talbot. SA13 1PJ Tel 01639 76330 Page 75

Steven Phillips Prif Weithredwr Y Ganolfan Ddinesig, Port Talbot. SA13 1PJ

Ffôn 01639 763306

In particular, I would wish to again reiterate the importance that the Council places on the role of Mr. Peter Moore in seeking to deliver on the vision for the site and, most pertinently, in ensuring that the development continues to remain in compliance with Policy TO1 of the Neath Port Talbot Local Development Plan which requires the developer to demonstrate deliverability. Indeed, I would now go so far as to say that I consider the only way forward for this site is for you to engage with Mr. Moore to deliver on his vision, with his partners. Without this, I feel it is unlikely that Members will be satisfied that the proposal is indeed deliverable in compliance with Policy TO1 as referred to above, and I anticipate that Members may not look favourably in terms of its positive determination.

In this context, Nicola's letter requested a response to provide the council with comfort by confirming what measures you have put in place to deliver this project in terms of creative vision, option agreements and /or securing finance. I am led to understand that Mr. Moore has been very busy behind the scenes in securing funding and so I would assume that discussions are ongoing between all parties to secure appropriate option agreements, and thereby secure a fully funded and deliverable proposal. Despite this we have failed to receive a response to that letter.

I must therefore advise that not only do we require an urgent response to this letter, but we also now seek **by no later than 31**<sup>st</sup> **October 2020** confirmation that there is a funded proposal which is deliverable.

Please also note that we will be taking a report to our Planning Committee on or around the 29<sup>th</sup> September to update Members of the above, and a further report in early November following the passing of the above deadline. You or your clients will be able to attend either or both (remote) Committee meetings should you/they wish and to address Members. However, I would advise that without tangible evidence that funding agreements are in place to secure delivery of the project in accordance with the vision set out in the application submissions, then I feel it is very likely that the goodwill and support offered to date by this Authority can no longer be sustained, and a recommendation is likely to be made that the scheme no longer meets the required policy tests.

As previously advised, issuing a planning permission would on the face of it be a dramatic statement of intent for this part of Wales, and one which will be greeted with huge enthusiasm locally, but if it were to once again fail to deliver on its vision would undeniably represent a failure on the part of the Planning Authority to ensure such a project was truly deliverable and worthy of the unstinting support it has been given. We will not, therefore, support a proposal at the site other than that which has been brought before members in recent years.

I therefore sincerely hope that you will be able to make appropriate progress in the next six weeks to provide the Council with the required confirmation that will then allow a final report to come before Members for a resolution and for the section 106 agreement to be

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finalised and permission granted. And moreover, that this potentially transformational scheme can become reality in the next few years.

I trust that this sufficiently updates you on my position and look forward to hearing from you shortly.

Yours sincerely,

Stern Phillips

**Steve Phillips** 

**Chief Executive** 

